

Impact of EU ETS on the structure and profitability of the cement industry



Impact of EU ETS on the cement industry

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EU Emissions Trading System (EU ETS)

- The EU ETS was launched in 2005 as the world's first major carbon market.
- Phase I (2005-2007): Energy-intensive industries
 - Pricing started at 20-30 per ton but collapsed in 2007
- Phase II (2008-2013):
 - Free allocations > needs
 - Selling excess allocations (about €5bn in profits in Phase II and III).
- Phase III (2013-2020): Market Stability Reserve to address oversupply and stabilize prices
 - Free allocation gradually reduced. By the end of the period, need > free allocations
- Phase IV (2021 on): covers additional sectors, CBAM to take over from free allocations









Cement Industry: Emissions vs Free Allocations

SURPLUS/DEFICIT

EU ETS So Far: What has it Achieved?

 Phase III factor at 766 kg CO2 /t for grey clinker, 	Long Term Evolutio						
Part 1 of Phase IV at 693 kg CO2 /t	880						
 Based on prior 2 years production 	860						
 European cement companies setting ambitious 	840						
2030 targets for scope 1 emissions per ton of	820						
cementitious:	800						
 Holcim 420 Kg/t (2023 590 Kg/t) 	780						
 Heidelberg 400 Kg/t (2023 534 Kg/t) 	760						
 Buzzi 500 Kg/t (2023 570 Kg/t) 	740						
 ETS is not the only lever. There are increasingly strict requirements in public procurement and 	720						
planning rules on:	700						
 Embodied carbon per m² 	680 2005 2007 2009 2						
 Reuse of materials 							







Impact of ETS on Cement Pricing and Profitability

- Cement prices increased rapidly in 2022 due to the increased energy costs and have held those gains
- In Northern Europe:
 - Less exposed to import price competition
 - Prices started to rise in 2021 and have risen in line with marginal costs to over €150 per ton and £160 per ton in UK
 - Europe focussed companies (e.g. Breedon, Vicat) saw big increases in profits inn 2022
- The effect of the free allocation is similar to the kiln operation limits in China during 2016-2021.

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Source: On Field Research





CBAM will replace Free Allocaations

Carbon pricing mechanism designed to prevent carbon leakage replacing free allocations

CBAM is scheduled to begin operation in 2026 with a transitional period from 2023 to 2025

CBAM will require importers to pay a carbon levy on goods that are subject to the EU ETS

The CBAM is intended to be WTOcompatible Cement



Aluminium





Fertilizers



Electricity



Iron and Steel



Hydrogen



CBAM Phase-in





What changes will CBAM bring

 CBAM will replace free allocation 		Carbo
 The average carbon cost for cement sold in Europe will increase to about €170/t of clinker vs <€10/t today 	180	
 Potential impact of carbon price on the European industry: 	140	
 Closures of plants: highest carbon intensity and most expensive to abate 	120	
 Huge CAPEX required for pre-calciners, CCUS and other projects 	80	
 Clinker factor is still high at 77% will see much more LC3 and use of other SCMs 	60	
 Greater substitution of cement with geopolymer concrete, CLT 	40	
 Leading to higher prices, lower demand 	20	
		2023 2025







Key Issues for the European Cement Industry





Impact of carbon pricing on replacement of clinker by other materials
Supply chain efficiency and digitalisation
Changes in competitive position of plants, based on proximity to carbon storage hubs
Massive Capex required to stay in business

• Contractors are increasingly willing to enter the materials business

Developers are more willing to optimise design and material selection early in projects
The pressure to increase circularity will change the way that developers execute projects

• Public procurement is a major lever to create a market for green products

Carbon pricing can help the industry remain profitable

• We should aim to incentivise a profitable transition to a low carbon future

